



DEPARTMENT OF STATE

Washington, D.C. 20520

July 15, 1975

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To: ARA/APU - Mr. Bartch
ARA/BC - Mr. Karkashian
ARA/BR - Mr. Zimmerman
ARA/CAR - Mr. Burke
ARA/CEN - Mr. Lazar
ARA/EP - Mr. King
ARA/MEX - Mr. Dreyfuss
ARA/NC - Mr. Devine
ARA/PAN - Mr. Bell

From: ARA - George Lister

Subject: Human Rights Reports for Congress

The Department will soon be going to Congress on the Foreign Aid Bill. Human rights will be a major issue, particularly the application of Section 502 B. Our representatives, probably the Assistant Secretaries, must be prepared to answer questions about any proposed recipient.

The attached July 10 memorandum from T requests Human Rights reports on the following ARA countries: Argentina, Paraguay and Uruguay; Bolivia and Chile; Brazil; Colombia and Venezuela; Dominican Republic and Haiti; Ecuador and Peru; El Salvador, Guatemala, Honduras and Nicaragua; Mexico; and, Panama. Others may have to be added if it appears that military sales programs will be requested for them.

The reports are to be modeled on the Congressional Presentation Documents (CPDs). They are to be short, terse and factual, and should not exceed two pages, single spaced. Classified statements should be underlined. The following outline should be used.

1. U.S. interest in the country (CPD objectives, justifying U.S. security assistance, are attached)

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E.O. 13292, Sec. 3.5
NLJ/LIS 06-10
By cbm, NARA, Date 12-19-06

CONFIDENTIAL

- 2 -

2. Brief summary of the human rights situation:
 - a. Constitutional and legal safeguard
 - b. Current situation
 - c. References to reports prepared by other organizations on the human rights situation
3. Possible means of dealing with human rights problems
4. Actions taken by USG to date
5. ARA judgment as to what would be the likely impact on our bilateral relations and on the human rights situation in the host country if we were to reduce or end security assistance
6. Conclusion regarding security assistance and recommendations for any other action on human rights problems

Please submit your drafts to me by c.o.b. July 22.

For further background, there is also attached a portion of a July 7 D/HA memorandum to Mr. Maw on this subject. Option 1 was chosen for implementation. You will note that some of our answers to Congressional questioning can be given in executive session, if necessary, but that "the bulk of the testimony will undoubtedly be taken in open session or subsequently released in unclassified form".

cc: ARA/LA - Mr. Rogers
ARA/LA - Mr. Ryan
ARA/LA - Mr. Luers
ARA/LA - Mr. Kleine
L/ARA - Mr. Gantz
ARA/PAF - Mr. Bell
ARA/PLC - Mr. Williams

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DEPARTMENT OF STATE

Washington, D.C. 20520

36a

July 10, 1975

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To: EA - Mr. Walkinshaw
NEA - Mr. Searing
EUR - Mr. Goott
AF - Mr. Whiting
ARA - Mr. Lister

From: T - Morton Holbrook

Subject: Human Rights Reports for Submission to Congress

Human Rights reports should be prepared for all countries for which grant MAP, training, FMS credits, or security supporting assistance is proposed for fiscal year 1976. Lists of these countries are attached. In addition, PM is preparing, in coordination with the Defense Department, a list of countries, not already included in the attached lists, for which FMS cash sales are certain or likely in FY 1976. This list will be distributed to the Bureaus as soon as it is prepared. Section 502B defines security assistance so as to include FMS cash sales.

Attachment: list of countries

Clearance: ~~CONFIDENTIAL~~
D/HA - Mr. Wilson

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E.O. 13292, Sec. 3.5
NLJ/LIS 06-10
By clm, NARA, Date 12-19-06

366

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DECLASSIFIED
E.O. 13292, Sec. 3.5
NLJ/LIS 06-10
By cbm, NARA, Date 12-19-06

SECURITY ASSISTANCE
REVISED PROGRAM LEVELS
(\$ MILLIONS)

JULY 8, 1975

	FY 1976			FY 1977			FY 1977		
	GRANT MAP	TRAINING	FMS CREDIT	GRANT MAP A/	TRAINING	FMS CREDIT	GRANT MAP	TRAINING	FMS CREDIT
	234.7	10.3	214.5	4.5	2.1	9.5	172.7	9.2	227.1
REP. OF CHINA	0.9 B/	0.5	80.0	0.1	0.1	8.0	0.4 B/	0.5	35.0
INDONESIA	30.0	3.0	12.5	0.4	0.7	-	23.1	1.9	12.8
KOREA	100.0	2.6	100.0	1.4	0.2	1.5	47.3	2.7	150.0
MALAYSIA	-	0.3	-	-	0.1	-	-	0.3	-
PHILIPPINES	25.0	0.6	7.0	0.6	0.1	-	24.9	0.6	9.3
THAILAND	50.0	1.7	15.0	1.0	0.5	-	48.2	1.8	20.0
REGIONAL	-	0.4	-	-	0.1	-	-	0.4	-
	105.2	2.8	50.0	-	0.5	-	0.2	2.2	50.0
ISRAEL	-	-	-	-	-	-	-	-	-
JORDAN	100.0	0.5	-	-	-	-	-	-	-
LEBANON	-	0.2	5.0	-	-	-	-	0.2	5.0
MOROCCO	-	0.8	30.0	-	0.2	-	-	0.9	30.0
TUNISIA	0.2 B/	0.4	15.0	**	0.1	-	0.2 B/	0.4	15.0
OTHER	-	0.9	-	-	0.2	-	-	0.7	-
UNIDENTIFIED	5.0	-	-	-	-	-	-	-	-
	160.5	3.9	305.0	4.8	0.6	46.0	100.4	3.5	325.0
GREECE	70.0	0.8	90.0	2.5	-	46.0	50.0	1.0	90.0
PORTUGAL	0.3	0.5	-	**	**	-	0.3	0.5	-
FRANCE	0.2 B/	0.7	100.0	**	-	-	0.1 B/	-	100.0
TURKEY	90.0	1.8	115.0	2.2	0.5	-	50.0	1.9	135.0
OTHER	-	0.1	-	-	**	-	-	0.1	-

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STATE PROPOSAL ONLY - SUBJECT TO
PRESIDENTIAL DECLASSIFICATION

CONFIDENTIAL

	FY 1976			GRANT MAP	FY 1977			GRANT MAP	FY 1977	
	GRANT MAP	TRAINING	FMS CREDIT		TRAINING	FMS CREDIT	TRAINING		FMS CREDIT	
	16.0	2.6	22.0	0.3	0.5	-	16.0	1.9	22.0	
ETHIOPIA	16.0	0.9	10.0	0.3	0.2	-	16.0	0.9	10.0	
KENYA	-	1.0	2.0	-	*	-	-	0.2	2.0	
LIBERIA	-	0.1	0.5	-	*	-	-	0.1	0.5	
ZAIRE	-	0.4	9.5	-	0.1	-	-	0.4	9.5	
GHANA	-	0.1	-	-	*	-	-	0.1	-	
SENEGAL	-	*	-	-	*	-	-	*	-	
OTHER	-	0.1	-	-	0.2	-	-	0.2	-	
	4.6	11.4	200.0	0.2	2.9	-	4.3	10.5	200.0	
ARGENTINA	-	0.9	34.0	-	0.2	-	-	0.8	30.4	
BOLIVIA	2.2	0.6	6.0	0.1	0.1	-	2.1	0.6	6.6	
BRAZIL	-	1.1	60.0	-	0.2	-	-	1.0	60.0	
CHILE	-	0.9	20.0	-	0.4	-	-	0.8	20.0	
COLOMBIA	-	0.6	16.0	-	0.2	-	-	0.6	17.0	
DOMINICAN REP.	0.2	0.6	1.0	-	0.1	-	0.2	0.5	1.0	
ECUADOR	-	0.9	10.0	-	0.1	-	-	0.8	10.0	
EL SALVADOR	0.3	0.7	2.5	*	0.1	-	0.3	0.6	2.5	
GUATEMALA	0.2	0.4	1.5	*	0.1	-	0.1	0.4	1.5	
HAITI	-	0.2	-	-	*	-	-	0.2	-	
HONDURAS	0.3	0.7	2.5	*	0.1	-	0.3	0.6	2.5	
MEXICO	-	0.1	5.0	-	*	-	-	0.1	5.0	
NICARAGUA	0.2	0.7	2.5	*	0.2	-	0.2	0.6	2.5	
PANAMA	0.2	0.3	-	*	0.1	-	0.2	0.3	-	
PARAGUAY	0.4	0.3	0.5	*	0.1	-	0.4	0.3	0.5	
PERU	-	0.9	20.0	-	0.4	-	-	0.8	20.0	
URUGUAY	0.6	0.4	2.5	*	0.1	-	0.7	0.4	2.5	
VENEZUELA	-	0.6	16.0	-	0.4	-	-	0.6	12.0	
REGIONAL	-	0.5	-	-	0.1	-	-	0.5	-	
GENERAL COSTS	37.1	0.2	-	23.4	0.1	-	78.2	1.1	-	

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STATE PROPOSAL ONLY -
SUBJECT TO PRESIDENTIAL
DECISION



DEPARTMENT OF STATE
ACTION MEMORANDUM

S/S

July 7, 1975

36C

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TO: T - Mr. C. E. Maw

FROM: D/HA - J. M. Wilson, Jr.

Report to Congress on Section 502 B

The Problem

We have now completed our review of bureau submissions regarding the human rights situation in all countries scheduled for U.S. security assistance to determine the possible application of Section 502 B of the Foreign Assistance Act. That review indicates that there are a number of countries in which serious problems exist regarding violations of human rights and many others where there are difficulties of varying degrees of magnitude.

In those instances where problems were found to exist that seem serious enough to warrant possible invocation of the provisions of Section 502 B, the question has been asked whether the substantial reduction or termination of security assistance would be compatible with other important United States interests and whether such action would in fact be effective in improving the human rights situation in the countries concerned.

In every case the question was asked whether alternative courses of action would be more effective in coping with existing human rights problems or whether means should be found to distance ourselves from particularly repressive regimes. Where appropriate, steps taken by the U.S. bilaterally or multilaterally were reviewed and recommendations were made regarding further U.S. initiatives, if any.

The results of this study, so far as the most serious problem countries are concerned, were summarized in your memorandum of May 3, 1975 to the Secretary (attached) on which decisions are still pending.

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E.O. 13292, Sec. 3.5

NLJ/LIS 06-10

By ckm, NARA, Date 12-19-06

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-2-

In the meantime, we are faced with the question of how we should present the overall results of our study to the Congress. The committees expect an accounting on this subject in conjunction with the presentation of the proposed FY 76 program some time within the next few weeks, and several members have written letters asking specific questions. Some sort of report is undoubtedly necessary in view of what has been said previously to the committees and should probably be delivered before the Congressional presentation opens. The question is the degree of specificity and detail which may be desired or required and the extent to which the report can or should be classified.

In any event, it is clear that administration witnesses can anticipate a series of questions in depth during the hearings from members of the Congress interested in the human rights situation in particular countries. Some of the answers can probably be given in executive session if necessary, but the bulk of the testimony will undoubtedly be taken in open session or subsequently released in unclassified form.

A variety of options for structuring the report are open to us in principle. They range from a brief report on each country to a completely general report which leaves specific country questions on human rights to the testimony of administration witnesses, for whose use individual country papers must be prepared in any case.

Decisions Required

Four options, one with variants, are listed below in descending order of specificity. If you will indicate your approval or disapproval, we will proceed to draft a report along the lines indicated by your decision.

OPTION 1

A separate report on each country receiving security assistance as defined in Section 502 B would be prepared and submitted to Congress, summarizing U.S. interests in the country which give rise to U.S. security assistance, stating the factual situation regarding human rights in that country and the measures being taken by the U.S. either bilaterally or multilaterally to persuade the government in question to address serious problems found to

CONFIDENTIAL

CONFIDENTIAL

-3-

exist (see model on Korea, attached). Parts of the report could be classified as appropriate. Each report would note whether the nature or extent of U.S. security assistance could be expected to affect the human rights situation one way or the other. It would explain the decision reached by the administration with respect to security assistance resulting from the study if serious human rights problems were found to exist and the rationale for maintaining close or distant relations with the regime in power.

Pros

-Would provide a clear and frank summary of the facts and the conclusions reached, thus satisfying the expectations of Congress.

-Would put countries concerned on notice and show Congress that the U.S. is seriously concerned with violations of human rights anywhere and intends to pursue the subject even if U.S. security assistance to the country may be continuing.

-As indicated by reactions to administration testimony on Korea and the Philippines, is not likely to be too badly received in the countries concerned.

Cons

-Could be expected to leak even if given in classified form, causing difficulties in countries where there are special sensitivities regarding what they would call U.S. interference in their internal affairs.

-If no action is taken in all or most cases to reduce or terminate security assistance, Congress is likely to use such a report to justify harsher measures in the future than are called for in Section 502 B.

-Would volunteer much more than we are minimally required to do in the way of reporting.

APPROVE: _____

DISAPPROVE: _____

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